

### Lights Out? The Outlook for Energy in Eastern Europe and Central Asia And Implications for Turkey

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# Living in The Cold: The 2006 District Heating Disaster in Alchevsk



Former Ukrainian President Victor Yushchenko inspects the remains of a shattered heating system in a school in Alchevsk.





#### **MAJOR FINDINGS**

- The countries of Eastern Europe and Central Asia the ECA region could face an energy crunch within the next five to six years
- The financial crisis has created some breathing room and a window of opportunity to mitigate the impact of the anticipated crisis
- Mitigating actions are required both in the demand and supply side. Significant investments will be required (3% of cumulative GDP over 2010-2030) and the public sector alone won't be able to provide this level of investments
- Countries need to take actions now to create a climate that is attractive for investments in the sector





### The Region's Transition and The Current Economic Crisis





#### Amply Endowed with Energy Resources and Oversized Infrastructure, the CIS/ CSE Region is a Key Primary Energy Exporter



Production reduced by 30% in 2000, but recovered by 2008



# By 2008 Energy Supply Became a Constraint to Growth



Source: World Bank and 2005 and 2008



#### The Economic Crisis Eased Some of These Concerns, But Respite is Only Temporary



Source: World Bank staff calculations.



#### Where will These Additional Supplies Come From?





#### The Russian Federation Plays a Key Role Meeting Natural Gas Needs of the EU and Will Continue To Do





#### Russia has Significant Potential to Increase its Production But Investments are Still Below the Required Levels

Actual and Projected Scenarios for Natural Gas Production (billion cubic meters) Required Investments Vs. Historical Investments for Upstream Gas Exploration and Development (billion USD a year)



Source: World Bank staff calculations.

Source: World Bank staff calculations and Gazprom's financial statements



## Absent Significant Investments or Actions to Limit Demand Growth...



Source: World Bank staff calculations.

#### The region could become a net importer of oil and gas



#### And the Outlook for Electricity Supply is of Even Greater Concern



Source: World Bank staff calculations



#### The Region will Face Significant Investment Needs Over the Next Two Decades

Projected Energy Sector Investment Needed in the CIS/CSE region by 2030 (USD billion)

Sector	Amount Required					
Electricity	1,500					
Crude Oil	900					
Heating	500					
Gas	230					
Coal	150					
Refining	20					
Total	3,300					
Source: World Bank staff calculations.						
Estimated investments in the Energy Sector amount 3% of cumulative GDP						

Although the **public sector** will need to finance a portion of these investments, it **will not be able to do it alone**, the financial depth and technical know-how of the **private sector** and energy companies **will be required** 



#### **Countries Will Need to Create a Competitive Investment Climate by Adhering to 10 Key Principles**

#### DO's

- 1. Do introduce an acceptable legal framework.
- 2. Do provide supporting regulations administered by an independent and impartial regulator.
- 3. Do create an environment that facilitates assured nondiscriminatory access to markets.
- 4. Do honor internationally accepted standards.
- 5. Do abide by contractual undertakings and preclude the use of an administrative bureaucracy to constrain investor activities
- 6. Do prevent monopoly abuses.
- 7. Do ensure that the sector is kept free of corruption

#### Don'ts

1. Don't impose a punitive or regressive tax regime.

2. Don't interfere with the functioning of the market place.

3. Don't discriminate among investors.



## One of the Most Critical Elements is Ensuring the Financial and Commercial Viability of the Sector



Source: ERRA Tariff Database



# ...And Countries will Need to Ensure that They Will Act in an Environmentally Responsible Fashion



#### High carbon emissions reflect the region's:

- Reliance on abundant domestic coal
- Low energy efficiency
- Outdated infrastructure

Source: World Bank World Development Indicators



#### Focused Efforts are Required if the Region is to Meet its Emissions Targets



Source: World Bank staff calculations.



#### Energy and Environment Indicators – from "World Development Indicators, 2009 edition"

	Energy/ Capita	GDP [in PPP terms]/ energy use	Emissions/ Capita	Emission Intensity [CO2/GDP in PPP terms]	Emission Growth % 1990-2005
Turkey	1,288	8.9	3.4	0.3	75
Upper Middle-income Countries	2,300	4.8	5.5	0.5	-8
Euro area	3,936	7.7	8.1	0.3	2
ECA region - Eastern Europe and Central Asia	2,930	3.5	7.0	0.7	-29
World	1,820	5.2	4.5	0.5	29
Russia	4,745	2.7	10.5	0.9	-33
China	1,433	3.2	4.3	1.0	131
India	510	4.7	1.3	0.6	106
Brazil	1,184	7.3	1.7	0.2	61
Mexico	1,702	7.7	4.1	0.3	12
United States	7,768	5.5	19.5	0.5	20





#### **IN CONCLUSION – FOR THE ECA REGION**

- The region faces a potential energy crunch. The 2006 Winter Disaster of Alchevsk in Ukraine illustrates the dramatic impact that losing access to energy can have in people's lives.
- The current economic and financial crisis has provided some relief to address these potential energy constraints
- However, countries need to act quickly to create an enabling environment for investment
- At the same time, countries need to ensure that their energy strategies are responsive to environmental concerns





#### What Does All This Mean for Turkey?

- The region faces a potential **energy crunch**. Being highly dependent on energy imports, **Turkey is vulnerable**.
- Turkey's power system was reaching critically low reserve margins in 2008 and gas supply issues were also approaching. The economic and financial crisis has provided some relief and more time to address potential energy constraints.
- Turkey has created and needs to maintain an effective enabling environment for investment.
- Turkey needs to ensure that its energy strategy is responsive to environmental concerns (mitigation) and that Turkey prepares effectively for the impacts of climate change (adaptation).



#### Maintain a Strong Legal, Regulatory and Institutional Framework to Attract Investment

- Electricity and natural gas market laws of 2001 and amendments;
- Renewable Energy Law of 2005;
- Energy Efficiency Law of 2007 and energy efficiency regulations of 2008; and
- Energy Strategies of 2004 and 2009.
- Energy regulator EMRA.
- Energy pricing reforms of 2008 and the continued application of the cost-based pricing mechanism.
- Privatization Law and Privatization Administration.



#### Turkey's Enabling Environment is Effective -Private Sector is Responding

- Nationwide Gasification Program reaching all provinces in 2010 – with the participation of the private sector in gas distribution under a program managed by EMRA.
- Market-based power generation investments (without Treasury guarantees) including renewable energy.
- Electricity Distribution Privatization almost half of electricity distribution privatized and the rest to be offered by the end of 2010 in a program managed by the Privatization Administration (PA).
- Next Step: Electricity Generation Privatization a program to privatize about 16,000 MW of EUAŞ thermal and hydro plants determined by the PA, EMRA and the Ministry of Energy and Natural Resources announced in March 2010.



#### **Energy Challenges**

- Implementation of the electricity generation privatization program.
- Launching of a modern electricity market Day-ahead market is scheduled to start in January 2011.
- Improving the operational capacity and financial strength of transmission system and electricity market operator TEIAŞ.
- Securing gas imports and amending the natural gas market law for gas imports and the structure of BOTAŞ.
- Sustained application of the cost-based pricing mechanism.
- Social safety net to secure energy access for poor households.



#### **Energy/Environment Challenges**

- Cleaning up electricity generation (EUAŞ privatization program), securing gas supplies, developing nuclear power, developing hydro and wind and expanding renewable energy into biomass and solar.
- Maintaining low system losses in transmission and reducing system losses in electricity distribution.
- Improving the efficiency of energy use across the economy industries, commerce, transport, households, public buildings.

Energy security, energy efficiency and environment are directly linked and mutually reinforcing objectives.



# Prioritize, Promote/Regulate "Negative-Cost" and Cost-effective Measures – chart by McKinsey, 2007





## Prioritize, Promote/Regulate "Negative-Cost" and Cost-effective Measures – chart by McKinsey, 2008





#### **Climate Change – Mitigation and Adaptation**

- National Climate Change Strategy draft released in December 2009, formal Government approval is expected soon.
- National Climate Change Action Plan mitigation and adaptation in energy, transport, industry, waste, land use, and agriculture and forestry.
- Turkey is vulnerable to climate change adaptation to prepare for the impacts of climate change is essential.

Turkey is one of the three countries in the ECA region most likely to experience the greatest increases in climate extremes.



### Decoupling GDP-GHG emissions SWEDEN



The foundation of an evolving, low-carbon, dematerialised, sustainable economic model

Sustainable Business Hub

#### Turkey is Vulnerable to Climate Extremes – from "Adapting to Climate Change in the ECA Region"





#### Water Changes by 2050



Human influences. Dramatic changes in runoff volume from ice-free land are projected in many parts of the world by the middle of the 21st century (relative to historical conditions from the 1900 to 1970 period). Color denotes percentage change (median value from 12 climate models). Where a country or smaller political unit is colored, 8 or more of 12 models agreed on the direction (increase versus decrease) of runoff change under the Intergovernmental Panel on Climate Change's "SRES A1B" emissions scenario.



### **Projected impacts of climate change**

Global temperature change (relative to pre-industrial)										
0°C	1	l°C	_	2°C	3°C	4°C	;	5°C		
Food			Falling o develop	crop yields in m ing regions	any areas, pa	rticularly				
	Possible rising yields in some high latitude regions					Falling develo	Falling yields in many developed regions			
Water	Small r disappe supplie severa	nounta ear – \ s threa l areas	in glaciers water atened in	Significant de availability in Mediterraneai	creases in wate many areas, inc n and Southern	r luding Africa	Sea lev threate	vel rise ns major cities		
Ecosyst	ems Extens to Cora	ive Da al Ree	amage fs	Rising numb	er of species :	face extin	nction			
Extreme Weather Events	r r	<mark>Ri</mark> sin <mark>g</mark>	<mark>i int</mark> en <mark>sity</mark>	of storms, fore	est fires, drou	ghts, flood	ding and	d heat waves		
Risk of <i>I</i> Major In Changes	Abrupt reversi s	t and ible		Increas abrupt,	ing risk of dan large-scale sh	gerous fe hifts in the	edback climate	s and system		

#### **IN CONCLUSION - FOR TURKEY**

- The region faces a potential energy crunch. Being highly dependent on energy imports, Turkey is vulnerable.
- Turkey's power system was reaching critically low reserve margins in 2008 and gas supply issues were also approaching. The economic and financial crisis has provided some relief and more time to address potential energy constraints.
- Turkey has created and needs to maintain an enabling environment for investment.
- Turkey needs to ensure that its energy strategy is responsive to environmental concerns (mitigation) and that is adapts for the impacts of climate change in Turkey (adaptation).





Lights Out? - the full report is available for downloading at:

For information about the World Bank's energy work:

For information about the World Bank in Turkey:





### Back-up Slides – Additional Information on Climate Change







#### Recent temperature changes

- Increase ~0.8°C over the last century
- •14 of the 15 warmest years on record occurred since 1995
- 2009 warmest year ever in the Southern Hemisphere



Temperature change in the last decade compared with 1951-1980 mean Dome ntarct Ice Core





CEIN

Luthi et al., Nature, 15 May 2008 Siegenthaler et al., Science 2005 (EPICA gas consortium)





### The Dilemma of Growth



